BEING A PLANNER WITH A PERSON WITH DISABILITY AND COMPLEX SUPPORT NEEDS

Planning resource kit
Acknowledgements

The Intellectual Disability Behaviour Support Program, UNSW, project team comprised: Dr Susan Collings, Dr Angela Dew and Associate Professor Leanne Dowse.

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About the Planning Resource Kit

This Planning Resource Kit is intended to strengthen existing good practice and to provide guidance for engaging a person with complex support needs in planning. The kit is aimed at workers in planning or related roles, such as case managers or service coordinators, who engage with people with complex support needs.

The term ‘complex support needs’ captures the sense of multiple interlocking experiences and factors that span disability, health, behavioural and social issues over the life course. Individuals with complex support needs face significant vulnerability to marginalisation and disadvantage within the service system and in the community. ‘Complexity’ is a product of individual life situations and the failure of support structures to respond appropriately over time. In recognition of these overlapping factors, an ecological approach is applied in the kit, taking into consideration person, service and system level domains.

The development of the kit is in response to recognition that people with complex support needs are likely to require more intensive and coordinated support for a longer duration than other people with disability. Planning is an important element in effective responses to complex support needs however many people with complex support needs will also require ongoing case management and/or service coordination to achieve their goals. The Planning Resource Kit focuses on the planning process and does not address the issue of who, other than a planner, may be responsible for the implementation and sustainability of a plan.

As described in this resource kit, planning is envisaged as a three-stage process:

» Stage 1: Pre-planning
» Stage 2: Planning conversations
» Stage 3: Plan-to-action

Each of these stages is described in this kit with explanatory notes and a case study example to assist the user to apply the concepts to their planning role. The Planning Resource Kit is designed to be used in conjunction with other planning tools and resources appropriate to the person, the planner, the service sector and the broader context in which the planning is undertaken.


Stage 1: Pre-planning

The purpose of Stage 1 is to guide the planner on the steps taken to gather information about the person and prepare for a meeting.
Stage 1: Pre-planning

Overview

The Pre-planning overview diagram is a visual table of contents for preparing for the planning conversations.

Stage 1 is broken down into 'Step 1: Gathering background information' and 'Step 2: Identifying people and other resources'.
What is in Stage 1?

Pre-planning

Obtain consent | Contact the person

Step 1: Gathering background information
- Person
- Services
- System

Step 2: Identifying people and other resources
- Who?
- What?
- Where?
- How?
Complex support needs:
Person, service, system
Complex support needs: Person, service, system

Person level refers to the domains of the person with complex support needs, such as mental illness, challenging behaviour, and substance misuse.

Service level refers to the domains of the service system such as health, housing, and criminal justice.

System level refers to the overall funding and policy context for services to address complex support needs, and includes the design, delivery and effectiveness of interventions to address complex support needs.
Before engaging in the planning process, it is necessary to determine if the person has complex support needs. The Complex Support Needs flag will help with this.

The Complex Support Needs (CSN) flag is designed to assist support planners to identify whether a person with disability has complex support needs which require additional and/or different planning responses.

The CSN flag is a prompt NOT a checklist – representing the intersection of complexity at person, service and system levels. The domains are not prescriptive and there may be additional domains relevant for an individual with whom you are engaged.

- Complex support needs in the life of the person (at the core) are represented as segments of the inner ring.
- Complex support needs compounded by the person’s interaction with services are represented by the middle ring.
- Complex support needs compounded by features of the system are represented by the outer ring.

Put a flag in the relevant segment to denote this is an issue for the person. If there are flags in multiple rings or multiple flags in a particular segment, it is likely that a person has complex support needs.
CSN flag: Does this person with disability have complex support needs?

**Person level** refers to the circumstances of an individual with disability that contribute to complex support needs. This can include co-existing disability, such as mental illness or complex physical/sensory/medical needs, substance misuse and challenging behaviour. Environmental factors such as social isolation, physical location or family circumstances interact with personal attributes to compound complexity.

**Service level** refers to the government, non-government, private and for-profit organisations that provide mainstream, community and specialist services and supports. Services can compound complexity by not adequately meeting individual needs. The following service sectors have been identified as key for people with complex support needs: Alcohol and other drug services, criminal justice, education/employment, guardianship, health, and housing.

**System level** refers to the overarching legislative and policy context in which services are framed, resourced and delivered. This includes funding arrangements, e.g. block or individual funding; silos, e.g. lack of interagency collaboration; and accountability, e.g. quality, safeguarding and equity.
Stage 1: Using the CSN flag

Definitions of person level complex support needs
Challenging behaviour: intense, frequent or persistent behaviour that threaten the quality of life and/or physical safety of the individual or others and is likely to lead to restrictive or exclusionary responses. Positive behaviour support is an approach that seeks to understand the relationships between the person’s behaviour and his/her ecology from a biological, psychological and social perspective.

Decision making is a fundamental human right involving the act of choosing between two or more courses of action. Some people, including those with intellectual disability, require additional assistance (e.g., communication aids, different formats, longer timeframes, reminders of previous decisions, greater explanation of implications) to make and express choices.

Family circumstances: refers to the social, cultural and economic factors that impact on family relationships. For example, on the coping or stress levels of carers.

Mental illness: is a general term for a group of illnesses affecting thinking, emotions and/or behaviour. A mental illness can be mild or severe, temporary or prolonged.

Complex communication needs: communication involves the exchange of information between two or more people. People with complex communication needs may have communication problems associated with a wide range of physical, sensory, cognitive and environmental causes which restrict or limit the person’s ability to participate independently in society. People with complex communication may need significant support from their communication partners for their messages to be understood. Augmentative and alternative communication strategies may be used (e.g., alphabet boards, sign language, voice generating devices.)

Physical location: relates to the interplay between an individual and their physical environment that creates disadvantage. Geography can create access barriers, such as in rural and remote locations, and social barriers, such as lack of opportunity or social capital. Physical location includes poor living conditions, such as overcrowding or squalor, and placements at risk of breakdown.

Complex medical/physical/sensory needs: includes profound, severe or long-term physical or medical impairment or sensory disability that requires continuous support, high cost equipment and access to various mainstream services. The complexity of need may relate more to the complexity of services and systems than the complexity of an individual’s disability.

Socio-economic disadvantage: refers to hardship or inequality in a person’s standard of living, well-being, capabilities or other life opportunities. Socio-economic disadvantage is considered to be broader than poverty, as it reflects multiple types of social inequality.

Social isolation: refers to a person’s lack of meaningful, extended relationships and intimacy leading to feelings of having no one to turn to during a crisis. The risk of social isolation is increased by family violence, ill-health and disability, living alone, unemployment, ageing and lack of transport.

Substance misuse: refers to the harmful or hazardous use of psychoactive substances, including alcohol and illicit drugs. Substance misuse may cause an individual to experience social, psychological, physical or legal problems related to intoxication and/or regular excessive consumption, and/or dependence.
Stage 1: Using the Planner flag

What skills does the planner need?

The Planner flag is designed to assist support planners to identify attributes, skills and knowledge they need to work effectively with a person with disability and complex support needs.

Like the Complex Support Needs flag, the Planner flag is a prompt NOT a checklist and there may be other skills and training needed to engage with a particular individual with complex support needs.

Planners will draw upon particular skills at different times depending on an individual’s circumstances. As it is not always possible to know in advance what particular skill will be called upon, planners need to be highly skilled across a broad range of areas and know how to access specialist expertise when needed.

• Planner needs related to personal qualities are included in the inner ring.
• Planner needs that are addressed at the service level through organisational support for training and professional development are included in the middle ring.
• Planner needs can be met (or not) by systems that promote integrated practice and cross-sector collaboration, as represented by the outer ring.
The Planner flag: What skills does the planner need to engage with the person with complex support needs?

The **planner** level refers to the attributes of the planner including personal attributes and values. The planner needs these attributes to engage effectively with a person with complex support needs.

The **professional development** level refers to the skills and competencies the planner will need to develop to work effectively with a person with complex support needs. Professional development relies on organisational mechanisms such as training, supervision, mentoring and networking.

The **integrated practice** level refers to systemic conditions that impact on the ability of the planner to work effectively with a person with complex support needs. Although the planner may not have control over these conditions, they will need to be aware of them.
Stage 1: Using the Planner flag

Definitions of planner competencies
Competencies that planners gain through professional development, as referred to on the Planner flag (second ring)

**Focus on human rights:** to understand the needs of participation, equity, access and rights for vulnerable people.

**Community inclusion:** to foster inclusive and welcoming communities for people with disability.

**Communication skills** include active listening, use of plain English, and understanding of augmentative communication supports.

**Strengths-based approach** recognises the resilience of individuals and focuses on their strengths, interests, abilities and knowledge rather than their limitations.

**Liaison skills:** to identify when tertiary expertise is required, and which professions can provide specialist information or are appropriate referral avenues. This takes extensive knowledge of how the service system works.

**Cultural competence:** to identify and challenge one’s own cultural assumptions, values and beliefs and gain cultural knowledge and skills. This enables the person to work cross-culturally including with people from culturally and linguistically diverse groups and Aboriginal and Torres Strait Islander peoples.

**Trauma-informed practice:** to understand the individualised nature of trauma and its impact on the person’s life, and ensure that services do not inflict additional trauma, but help the person rebuild a sense of control.

**Negotiation skills:** to take a solutions-focused approach to obstacles and to work toward an achievable compromise.

**Motivational interviewing:** to facilitate and engage the intrinsic motivation of a person to change unhelpful behaviours.

**Reflective practice:** to reflect on action and the values that inform it, so as to engage in a process of continuous learning.

**Person-centred practice:** a set of practices that assist people with disability to plan the supports they need to live a good life on their terms.
Stage 1: Pre-planning

Step 1: Gathering background information about the person

The following two diagrams in Step 1 provide questions to focus the planner’s thinking around particular issues that may be present for the person he or she has been asked to engage in planning with. The planner will do this thinking at both the person and service level.
Step 1: Gathering background information about the person

Think about this in terms of the person

PERSON LEVEL

- Challenging behaviour
- Decision making capacity
- Complex communication needs
- Mental illness
- Socio-economic disadvantage
- Complex medical/physical/sensory needs
- Physical location
- Culture

- Substance misuse
- History of challenging behaviour
- Offending behaviour?
- Need for supported decision making?
- Substitute decision making?
- Chronic/acute history?
- Management plans?

- Social isolation
- Safety risks?
- Cultural identification?
- Religious beliefs/practices?
- Attitudes to disability?

- Challenging behaviour?
- Offending behaviour?
- Need for supported decision making?
- Substitute decision making?
- Chronic/acute history?
- Management plans?

- Socio-economic disadvantage
- Financial disadvantage?
- Economic hardship?
- Impact of intergenerational disadvantage?
- Management plans?

- Social isolation
- Safety risks?
- Cultural identification?
- Religious beliefs/practices?
- Attitudes to disability?

- Challenging behaviour?
- Offending behaviour?
- Need for supported decision making?
- Substitute decision making?
- Chronic/acute history?
- Management plans?

- Socio-economic disadvantage
- Financial disadvantage?
- Economic hardship?
- Impact of intergenerational disadvantage?
- Management plans?

- Social isolation
- Safety risks?
- Cultural identification?
- Religious beliefs/practices?
- Attitudes to disability?

- Challenging behaviour?
- Offending behaviour?
- Need for supported decision making?
- Substitute decision making?
- Chronic/acute history?
- Management plans?

- Socio-economic disadvantage
- Financial disadvantage?
- Economic hardship?
- Impact of intergenerational disadvantage?
- Management plans?

- Social isolation
- Safety risks?
- Cultural identification?
- Religious beliefs/practices?
- Attitudes to disability?

- Challenging behaviour?
- Offending behaviour?
- Need for supported decision making?
- Substitute decision making?
- Chronic/acute history?
- Management plans?
Stage 1: Pre-planning

Step 1: Gathering background information about services
Step 1: Gathering background information about services

Think about this in terms of services

- Access barriers?
- Unstable housing?
- History and management?
- Current issues?
- Alcohol and other drug services
- Education/Employment
- Criminal justice
- Financial management?
- Guardianship
- Does the person have a guardian?
- Previous involvement?
- Are there other services involved?
- What is their role?
- Other
- Housing
- SERVICE LEVEL
- Current issues?
- Service level
- Current issues?
The initial meeting is an important event in the planning process, as it is likely to be the first time the planner and the person with complex support needs meet. To adequately prepare for this meeting it is necessary for the planner to ask her/himself a series of questions and answer them based on preliminary knowledge of the person and their situation.

Questions may include:

- **Who**, in addition to the person with disability, needs to be at this meeting and what skills and knowledge will they bring? For example, what is the nature of the person’s family relationships and friendships?
- **What**, if any, planning has the person done previously and what goals have they set.
- **Where** will the meeting occur, taking into account the person’s preferences, risks to the planner’s safety and practical considerations. For example, finding a quiet or public venue, or somewhere suitable if the person is homeless.
- **How** to create a conducive environment taking into account planner’s demeanour, informality and access supports. For example, communication aids.
Step 2: Identifying people and other resources

Questions to consider...

Who?

... does the person regard as important in their life?

... are the person's existing service providers?

What?

... goals has the person previously articulated or planning have they done?

Where?

... is the most appropriate and least intimidating place to meet the person?

... is a safe place for the planner as well?

How will you clarify information?

... best to build trust and rapport?

... to dress, talk to and interact with the person?

What?

... what has the person previously indicated or planning have they done?
Stage 2: Planning conversations
Planning conversations are discussions that a planner has with a person with complex support needs and, if available, their informal supports. The purpose of these conversations is to develop a plan that incorporates the person’s future goals and reflects their wishes and preferences about the services that can help to achieve them. This section details a process for approaching planning conversations with a person with complex support needs that includes practical steps, a case study example and prompt questions to assist the planner to develop a plan that is attainable and sustainable.
What is in Stage 2?

Planning conversations

Identifying capacity
With the person, identify resources that will help them realise their goals. Resources may include personal strengths, those of informal networks, community groups and formal services.

Identifying risks and safeguards
With the person, identify risks within their environment. Risks may involve personal safety and that of informal networks, community groups and formal services.

Allow time to evolve
Trial | Reflect | Learn | Adapt

(Described in Stage 3, page 68)
Stage 2: Planning conversations

What are planning conversations and what makes them work?

This is what we heard from people with disability and people in planning-related roles who we talked to about planning conversations.
Planning conversations: what are they and what makes them work?

What do people with disability say makes a good planning conversation?

- “To find out information from us because you can’t know unless you’ve walked a mile in our shoes”
- “Unless you know us really well … you can’t understand us very well”
- “That’s what I love the most the trust. I worship that stuff”
- “You have to know the person and trust them”
- “Get connected with people who have gone before you”
- “It’s also about your comfort zone and you have to be pushed out of it”
- “You come up with a compromise”
- “I hate it when they talk to my mum and won’t talk to me”
- “Communication is crucial”
- “You have to be able to change your plans”

What do planners say makes a good planning conversation?

- “You’d try and set the scene for them to be as comfortable as possible to sit and communicate with you and help make the plan rather than do anything to agitate them, that’s important”
- “Try to make it informal and as less scary as possible because if he’s resistant to services you don’t want to be another service that he resists”
- “A planner should meet with this person and their supports numerous occasions prior to the plan”
- “You’ve got to go with a good spirit”
- “It’s really difficult to work with someone about their drug use if they’ve just been thrown out of their house”
- “Let people talk about what’s worrying them and try and listen to them”
- “Set it up quickly and it’s doomed to failure”
- “You’ve got to like people”
Stage 2: Planning conversations

Approaching planning conversations

This stage guides the planner to approach a planning conversation with a person with complex support needs. This stage will take you through the steps to identify capacity, risks and safeguards. This information is intended to complement other general planning practices and tools.
Stage 2: Planning conversation process

Planning conversations

Identifying capacity

Person
- Formal and informal networks

Service
- Recognise complexity
  - Address complexity

System
- Flexibility | Creativity

Identifying risks and safeguards

Person
- Formal and informal networks

Service
- Access | Equity
  - Accountability

System
- Resource constraints
  - Silos

Allow time to evolve
(Described in Stage 3, page 68)

Attainable plan
Stage 2: Planning conversations

Case study: Mitch

The following case study is used to work through some of the issues that a planner may need to consider when approaching planning conversations with a person with complex support needs.
Mitch is a 30 year old Aboriginal man with an intellectual disability and a mental illness. He has poor physical health, difficulty with verbal communication and low literacy. Mitch lives alone in public housing and finds it hard to look after the house and himself. Although family has always been important to Mitch, due to intergenerational trauma, he is currently estranged from them and has no informal support networks. Mitch is allowed supervised visits with his two children who are in out-of-home-care, but he has not seen them regularly. Mitch has spent time in jail for drug-related offences and is on community orders requiring him to take methadone and medication to manage schizophrenia. Although Mitch is committed to remaining drug-free, his former drug-taking friends live nearby and are his only social contacts. Mitch wants to find work to become more connected to his community and earn money so he can resume former interests such as going to football matches. Mitch has reluctant engagement with multiple services and systems such as corrective services, community mental health, housing and child protection but receives no disability-related support.

In Stages 2 and 3 we will refer to the case study of Mitch as an example of how to engage in planning with a person with complex support needs.

To approach the planning conversation with Mitch, what aspects of the current situation would you need to take into account in terms of identifying capacity for the:

Person?  Service?  System?

To approach the planning conversation with Mitch, what aspects of the current situation would you need to consider in terms of identifying risks and safeguards for the:

Person?  Service?  System?
Identifying the capacity of the person

Think about the current capacity of the person, including informal supports, that might support his/her plan. For a person with more severe cognitive or communication impairment it is important to involve the person’s family and informal supports. If you are talking to a proxy, make sure you are employing strategies to ensure the voice of the person is heard.

This icon signifies general questions you might ask yourself about a person with whom you are planning.
## Identifying the capacity of the person

<table>
<thead>
<tr>
<th>Living skills</th>
<th>Informal supports</th>
<th>Cultural background</th>
</tr>
</thead>
<tbody>
<tr>
<td>How to build on previous experiences and successes?</td>
<td>Who is available to support this person: family, friends, community?</td>
<td>What cultural strengths can be harnessed for this person: community, religious, other?</td>
</tr>
<tr>
<td>What are Mitch’s independent living skills?</td>
<td>Does Mitch have informal support?</td>
<td>How does Mitch identify with his Aboriginal heritage?</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Priorities and goals</th>
<th>Lifestyle aspirations</th>
<th>Learning style</th>
<th>Effective communication</th>
<th>Decision making capacity</th>
</tr>
</thead>
<tbody>
<tr>
<td>How to identify and address the person’s number 1 priority?</td>
<td>What lifestyle does this person aspire to? What would make life meaningful for this person?</td>
<td>How to build on this person’s learning style: kinaesthetic, visual, others?</td>
<td>What would help this person to communicate more effectively: augmentative and alternative communication, interpreter, other?</td>
<td>Who and what help the person to make decisions?</td>
</tr>
<tr>
<td>What does Mitch think is most important for him?</td>
<td>What are meaningful activities for Mitch?</td>
<td>What learning styles would work with Mitch?</td>
<td>What literacy aids would help Mitch?</td>
<td>Does Mitch need decision-making support?</td>
</tr>
</tbody>
</table>

**PERSON**

- Does Mitch need decision-making support?
- What learning styles would work with Mitch?
- What literacy aids would help Mitch?
- How does Mitch identify with his Aboriginal heritage?
- What are Mitch’s independent living skills?
- Does Mitch have informal support?
- What cultural strengths can be harnessed for this person: community, religious, other?
Stage 2: Planning conversation process

Identifying the capacity of services

Think about the current capacity of services that might support the person’s plan. Services include mainstream, community and specialist.

This icon signifies general questions you might ask yourself about a person with whom you are planning.
Identifying the capacity of services

Information
- How can information be shared so this person doesn’t have to repeat their story multiple times?
- Do the services Mitch is engaged with have information-sharing protocols?

Planning tools
- What is the most appropriate planning tool to use with this person?
- What tools would be appropriate for Mitch?

Supervision and support
- Who could ‘buddy up with’ or mentor the workers to build their capacity in supporting this person?
- What Aboriginal services and advocacy organisations exist locally?

Key contact person
- Who will be the key contact person who oversees and follows-up with this person and service providers?
- Who does Mitch want as his key contact person?

Engagement
- How can partnerships between service providers be developed to best support this person?
- How will the multiple services in Mitch’s life work together?

Decision support
- What decision supports are available from service providers?
- How will Mitch be supported to make decisions that relate to his goals?

Training
- What training do the services need to work most effectively with this person?
- Are services trained to respond to Mitch’s support needs e.g. mental health, coordinated care?

Knowledge
- What additional knowledge do service providers need to work most effectively with this person?
- Do Mitch’s current services know about each other’s involvement?

Cultural competence
- Do service providers have the necessary cultural competence to work with this person?
- What do services need to know about Aboriginal culture and history to work with Mitch?
Think about the current capacity of systems that might support the person’s plan.

This icon signifies general questions you might ask yourself about a person with whom you are planning.
Monitoring and review

Who is responsible for monitoring?

How will we know if it’s working for Mitch?

Boundaries

What needs to be done to break down the boundaries between systems to ensure this person’s plan is implemented?

What could overcome service duplication/gaps for Mitch?

Funding

What additional or different supports are required to implement the person’s planning goals?

What are the funding options for Mitch?

Integrated approach

What strategies can you put in place to make sure there is a cross-systems proactive (rather than reactive) approach to implementing this person’s planning goals?

How can you bring together the multiple sectors involved with Mitch?

Navigation

What will make system navigation easier for this person given their complex support needs?

What will help Mitch to navigate the multiple systems?

Knowledge

How can you harness your and others’ knowledge of the system to build flexible and creative solutions for the person and the services that support them?

What do you need to know about the system to support Mitch?

Identifying the capacity of systems
Stage 2: Planning conversation process

Identifying risks and safeguards with the person

How would you identify current risks and safeguards with the person?
This is not a risk assessment tool and should be used in conjunction with prescribed assessment documentation.

This icon signifies general questions you might ask yourself about a person with whom you are planning.
Identifying risks and safeguards with the person

**Cultural practices**
- What are the cultural pressures, expectations, enmities?
- Are there Aboriginal practices/beliefs that impact on Mitch’s plan?

**Behaviour/lifestyle risks**
- How to identify risks in the person’s life, e.g. drugs and alcohol, challenging behaviour.
- What lifestyle risks does Mitch have?

**Socioeconomic disadvantage**
- What role does socioeconomic disadvantage play in the person’s life and goal setting?
- Does Mitch identify risks to himself that relate to social disadvantage?

**Complex physical/medical/communication needs**
- Think about risks arising from complex health and communication needs.
- What are Mitch’s complex health and communication needs?

**Family circumstances**
- Think about risks around family coping, e.g. grief and loss, impact of family dynamics or service access/goal-setting.
- How does Mitch’s family trauma and dislocation impact on risks and safeguards?

**Transition points**
- Think about how to support the person during transitions, e.g. death of a carer, leaving home or care, release from jail. Unsupported transitions can increase the risk of a crisis occurring.
- What are Mitch’s strategies for managing a crisis or transition?
Stage 2: Planning conversations process

Identifying risks and safeguards for services

Think about the current risks and safeguards that services might need to consider to support the person’s plan. Services include mainstream, community and specialist.

This icon signifies general questions you might ask yourself about a person with whom you are planning.
### Identifying risks and safeguards for services

<table>
<thead>
<tr>
<th>III-equipped services</th>
<th>Insufficient time</th>
<th>Service gaps</th>
</tr>
</thead>
<tbody>
<tr>
<td>How to support services that are inexperienced working with people with, for example, a history of drug misuse, criminality or challenging behaviour?</td>
<td>How to address unrealistic time restrictions to allow for proper planning and plan implementation?</td>
<td>How to address factors related to a lack of services due, for example, to rural location, insufficient funding?</td>
</tr>
<tr>
<td>What risks exist for Mitch’s services?</td>
<td>What are the risks in not taking enough time with Mitch?</td>
<td>What are potential services gaps for Mitch?</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Lack of coordination</th>
<th>Service cultural competency</th>
<th>Staff experience level</th>
</tr>
</thead>
<tbody>
<tr>
<td>How to address a lack of coordination resulting in limited plan implementation?</td>
<td>Ways to ensure cultural competence among service providers.</td>
<td>Strategies for supporting inexperienced staff due to turnover resulting in a loss of workers’ knowledge and expertise and to support those working in isolation for example, in rural areas.</td>
</tr>
<tr>
<td>Who can coordinate Mitch’s plan?</td>
<td>What cultural awareness is needed to work with Mitch?</td>
<td>What staff skills are needed to work with Mitch?</td>
</tr>
</tbody>
</table>
Stage 2: Planning conversations process

Identifying risks and safeguards for systems

Think about the current risks and safeguards within systems that might support the person’s plan.

This icon signifies general questions you might ask yourself about a person with whom you are planning.
Identifying risks and safeguards for systems

Siloed work practices
- Ways to develop cross systems knowledge and partnerships.

Privacy laws
- Strategies for balancing the person’s right to privacy with their wish not to tell their story multiple times.
- How may privacy constraints hamper planning with Mitch?

Risk aversion
- Strategies for ensuring risk aversive policies are balanced by the person’s right to make mistakes and learn from them.
- What policies may hamper Mitch’s rights to make choices?

Lack of accountability
- Strategies to ensure systems accountability in relation to the person and their plan.
- What agencies are accountable for Mitch’s outcomes?

Lack of funding
- Strategies for accessing additional funds from a variety of sources.
- What funding could you access for Mitch?

Bureaucracy and red tape
- Ways to circumvent risks associated with bureaucracy and red tape which may block implementation of the person’s plan.
- What policies/ regulations could hamper Mitch’s plan?
Risk assessment tools

Remember, to complete the necessary risk assessment protocols, as required by your organisation or funding body.
Stage 3: Plan-to-action
Stage 3: Plan-to-action

Overview

As the planner, you have now gathered together the information you need for a comprehensive picture of the individual’s current capacity and risks. This includes the strengths and challenges, such as gaps in formal and informal supports. It also includes the risks in their current circumstances that may jeopardise the plan, such as the absence of supports and services that match the person’s preferences.

Stage 3: Plan-to-action, builds on this foundation by detailing a process for building capacity and addressing risks through appropriate safeguards.

Stage 3: Plan-to-action is about implementing the plan that has been developed in conversations with the person with complex support needs about their goals, aspirations and support needs. This section details a process for drawing on the capacity of the person and overcoming tangible and perceived safety (and other) risks that may stand in the way of implementing a sustainable plan.
What is in stage 3?

Plan-to-action

Building capacity

Creating circle of support

Addressing risks and safeguards

Pre-empting problems

Capacity and safeguards working together

Allow time to evolve

Trial | Reflect | Learn | Adapt
Stage 3: Plan-to-action

What makes a plan work?

This is what we heard from people with an intellectual disability and people in planning-related roles who we talked to about implementing a plan.
### Plan-to-action: What makes it work?

<table>
<thead>
<tr>
<th>What do people with disability think makes a good planner?</th>
<th>What do planners think is important for implementing a plan?</th>
</tr>
</thead>
<tbody>
<tr>
<td>“Your planner is meant to listen to you so that it is all about you and your life”</td>
<td>“Ask the right questions at the right time to challenge their [family/carer] beliefs without challenging them”</td>
</tr>
<tr>
<td>“[Someone] who understands me and knows how to communicate”</td>
<td>“You have to be knowledgeable about what’s available and how you can use the system”</td>
</tr>
<tr>
<td>“Planners need to research and do their homework”</td>
<td>“You’ve got to be a bit creative …because there will always be some constraint”</td>
</tr>
<tr>
<td>“A partner”</td>
<td>“[To take into account that] a person’s reputation may mean they get a lot of wrong doors”</td>
</tr>
<tr>
<td>“My planner is a good person because he understands me from my level”</td>
<td>“[The person] may have burnt bridges with everybody…”</td>
</tr>
<tr>
<td>“They need to be able to have walked in our shoes basically”</td>
<td>“Fix the things the person wants fixed first”</td>
</tr>
<tr>
<td>“A good planner should have some knowledge about what’s out there”</td>
<td>“Make sure to plan for when crises happen or the wheels fall off”</td>
</tr>
</tbody>
</table>
Stage 3: Building capacity

Creating a circle of support

What is a circle of support?

Circles of support are often used in person-centred planning with people with disability. A circle of support is an intentional group made up of people with a shared interest in supporting the person to achieve his or her goals. Conventionally, a circle of support is an informal (as opposed to formal/paid) network of people who supplement family resources.

Many people with CSN have little or no informal support or contact with family and social isolation contributes to their complex support needs. The planning process should build a person’s capacity to achieve his or her goals through development of a sustainable plan. A primary way to develop a sustainable plan is to help the person create a circle of support that harnesses available people resources, which may, due to the lack of informal support, include service providers. Wherever possible, the circle will extend to (re)integrate members of the person’s family and community.
How does the planner assist the person to create a circle of support?

Use the CSN flag to think about the person’s supports and the Planner flag to think about the skills you will use to help build a circle of support with an individual (e.g. cultural competence, motivational interviewing and so on). For practical purposes, we focus on some of the skills needed to work with Mitch. This is not to imply that other skills are not important and useful.

Use the CSN flag (page 11) to identify significant person-level domains and services, representatives of which are important to engage in the circle of support. Representatives who are invited to join the circle of support must be known to, and trusted by, the person.

Use the planner flag (page 15) to identify the competencies needed to engage with the person to create a circle of support. This includes training to develop communication and negotiation skills, cultural competence and other skills as relevant for the individual.
Remember Mitch from the case study that was introduced in Stage 2? Consider the attributes and skills a planner may need to implement his plan and the ways that the planner can help Mitch to build capacity and address risks and safeguards.

The planner will need to be creative, open-minded and resourceful, drawing upon skills such as cultural competence and person-centredness.

Mitch’s circle of support will help him to achieve the goals he identified in his planning conversations and to pre-empt problems that may arise.
Case study: Mitch

Mitch is a 30 year old Aboriginal man with an intellectual disability and a mental illness. He has poor physical health, difficulty with verbal communication and low literacy. Mitch lives alone in public housing and finds it hard to look after the house and himself. Although family has always been important to Mitch, due to intergenerational trauma, he is currently estranged from them and has no informal support networks. Mitch is allowed supervised visits with his two children who are in out-of-home-care, but he has not seen them regularly. Mitch has spent time in jail for drug-related offences and is on community orders requiring him to take methadone and medication to manage schizophrenia. Although Mitch is committed to remaining drug-free, his former drug-taking friends live nearby and are his only social contacts. Mitch wants to find work to become more connected to his community and earn money so he can resume former interests such as going to football matches. Mitch has reluctant engagement with multiple services and systems such as corrective services, community mental health, housing and child protection but receives no disability-related support.

To build a circle of support the planner assists Mitch to:
- Identify people in his life whom he trusts
- Find potential new sources of support, e.g. cultural groups
- Reconnect with family members

Is there an Aboriginal led organisation in the local area?
Would Mitch feel more comfortable with an Aboriginal and/or male worker?
Is there a suitable service available in the local area?
What would it take for Mitch to reconnect with his mother and children?
What avenues are there for Mitch to meet new people?
Stage 3: Addressing risks and safeguards

Pre-empting problems

Planners need to pre-empt potential problems in implementing a plan by:

- Matching the service to the person (i.e. not vice versa) to give the plan the best chance of success, e.g., finding the right service/s and working with them to overcome perceived risks.
- Using systemic advocacy and education to overcome the perceived risks related to working with a person with complex support needs.
- Building a ‘Plan B’ for times of crisis or transition.
- Brokering a compromise to attain success e.g., person agrees to modify plan to enable the ‘right’ service/s to be put in place;
- Building relationships with specialist and direct services to foster understanding, flexibility and willingness to engage with a person with CSN;
- Finding the ‘go to’ person in an organisation who can help you broker solutions;
- Knowing how the service system works so you can avoid roadblocks or find hidden exits.
How does the planner pre-empt problems?

Use the CSN flag to think about the person’s supports and the Planner flag to think about the skills the planner will use to help pre-empt problems with an individual, e.g. cultural competence, motivational interviewing and so on. For practical purposes, we focus on some of the skills needed to work with Mitch. This is not to imply that other skills are not important and useful.

Use the CSN flag (page 11) to identify potential person-level risks that may present barriers to implementing a plan and potential service-level safeguards that may be used to address these risks.

Use the planner flag (page 15) to identify personal attributes and competencies the planner will need to be able to work effectively with a person with complex support needs.
Stage 3: Addressing risks and safeguards

Using the CSN flag to pre-empt problems

This section relates to the case study of Mitch. Here we consider potential barriers to his plan being implemented and offer some suggested solutions the planner may consider. We have focused on just a few person-level domains from the CSN flag that are likely to present risks to Mitch’s plan but this does not mean these are the only important domains. For other individuals, different domains will be relevant.

Use the person-level domains in the CSN flag (page 11) to identify the risks that are present and the safeguards to address them.
There are a number of areas highlighted on the CSN person flag as posing potential risks to Mitch’s plan such as relapsing into substance misuse, breakdown in family relationships, mental ill health, cultural disconnection, temptations to use drugs due to his physical location, lack of money and social isolation. Using the CSN person flag to identify potential risks will help Mitch and the planner to identify safeguards.
Stage 3: Addressing risks and safeguards

Using the Planner flag to pre-empt problems

Use the Planner flag (page 15) to identify the competencies needed to put in place workable safeguards e.g. clear boundary-setting.
The Planner flag highlights potential risks to a planner working with Mitch to identify barriers and safeguards in his plan. The outer circle proposes some of the competency-based strategies a planner could use. For example, cultural competence to engage effectively with Aboriginal people and services and person-centredness to ensure Mitch leads the process and does not disconnect.
This section brings together building capacity and pre-empting problems to address risks and develop safeguards. The example of Mitch is used to illustrate how the person and planner together think through the opportunities at both the person and service levels to achieve the person’s goals. Mitch and the planner together identified seven goals related to person-level issues. Goals should be written in the first person and, as much as possible, in the person’s own words.
Mitch’s goals

GOALS

To be part of my mob
To keep the flat & make it a home
To find a job
To stay clean
To see my mum and kids
To take my meds so the voices stay away
To find new friends
To be part of my mob
To be part of my mob
To be part of my mob

PERSON LEVEL

Mental illness
Social isolation
Socio-economic disadvantage
Physical location
Culture
Family circumstances
Substance misuse

Mitch
Stage 3: Capacity and safeguards working together

Working together: The person

The first diagram (page 65) aligns Mitch’s capacity to achieve his goals with the planner’s skills. The second diagram (page 67) identifies the services that may be involved in helping Mitch achieve his goals.
Stage 3: Capacity and safeguards working together for the person

Family circumstances
- To see my mum and kids
  - Parenting skills and positive relationships training, establish regular visits with children.
  - Person-centred practice
  - Trauma-informed care
  - Reflective practice
  - Cultural competence

Mental illness
- To take my meds so the voices stay away
  - Strategies to manage relapse (e.g., support groups), time management to attend appointments.
  - Person-centred practice
  - Strengths-based practice
  - Liaison skills
  - Communication skills

Culture
- To be part of my mob
  - Identify his community, know about his local community's attitudes and beliefs.
  - Person-centred practice
  - Cultural competence
  - Strengths-based practice
  - Community inclusion
  - Focus on human rights

Substance misuse
- To stay clean
  - Understand impact of substances misuse on attaining goals, get circle of support to help identify triggers and early signs of relapse.
  - Person-centred practice
  - Strengths-based practice
  - Trauma-informed practice
  - Focus on human rights
  - Cultural competence

Physical location
- To keep the flat and make it a home
  - Feel safe at home, learn skills to maintain house, have mother and children to visit.
  - Person-centred practice
  - Strengths-based practice
  - Liaison skills
  - Community inclusion
  - Negotiation skills

Social isolation
- To find new friends
  - Develop and build on interests and relationships in local community, e.g., men's group, football matches.
  - Person-centred practice
  - Strengths-based practice
  - Community inclusion
  - Communication skills

Socio-economic disadvantage
- To find a job
  - Identify work interests and skills, explore training opportunities, engage as a volunteer.
  - Person-centred practice
  - Strengths-based practice
  - Community inclusion
  - Liaison skills
At this point, the planner will need to involve coordination or case management supports to undertake referrals for services and supports.
Stage 3: Capacity and safeguards working together for the services

Family circumstances
- To see my mum and kids
  - Child protection
  - Family counselling
  - Parenting programs
  - Local Aboriginal community groups

Mental illness
- To take my meds so the voices stay away
  - Community-based mental health services
  - Aboriginal worker mental health plan
  - Support group
  - Medication management

Culture
- To be part of my mob
  - Local Aboriginal organisation
  - Aboriginal mens group/shed
  - Join Mitch’s circle of support

Substance misuse
- To stay clean
  - Drug and alcohol services
  - Aboriginal specific support group
  - Counselling
  - Medication management

Social isolation
- To find new friends
  - Aboriginal community organisation
  - Local sports/recreation groups
  - Join Mitch’s circle of support

Socio-economic disadvantage
- To find a job
  - Job support service
  - Training organisation (e.g. TAFE)
  - Literacy skills training
  - Volunteering organisations
  - Aboriginal community organisations
  - Centrelink

Physical location
- To keep the flat and make it a home
  - Department of housing
  - Community and mainstream services for independent living skills
This final section highlights the importance of allowing time to trial, reflect, learn and adapt throughout the planning process. It suggests strategies the planner and person may use to ensure the sustainability of the plan.
Allow time to evolve: **Trial, reflect, learn, adapt**

- Planning with a person with CSN is a longer, more intensive process
- The person and planner are equal partners on the planning journey
- All people learn best through trial and error.

» Pre-empting problems and identifying safeguards will help to avoid the cycle of continuous disruptions that occur over the life course for people with CSN.

» A sustainable plan sets up regular reviews and identifies the key people accountable for its success, e.g. circle of support and services.

» The person gains skills and confidence to respond to life challenges.

» The planner gains skills and knowledge to engage with a person with CSN.

» The person and planner spend time reflecting on what worked well and what they would do differently.
Notes
For more information and further resources visit: arts.unsw.edu.au/idbs/support-planning